SENATE/HOUSE FILE _____

BY (PROPOSED TREASURER OF STATE BILL)

A BILL FOR

- 1 An Act establishing a retirement savings plan trust, making
- 2 appropriations, and including contingent implementation and
- 3 effective date provisions.
- 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. NEW SECTION. 12K.1 Purpose and definitions.
- The general assembly finds that the general welfare and
- 3 well-being of the state are directly related to the ability
- 4 of the citizens of the state to save for their retirement
- 5 years, and that a vital and valid public purpose is served by
- 6 the creation and implementation of programs which encourage
- 7 and make possible the attainment of financial security by
- 8 the greatest number of citizens of the state. In order to
- 9 make available to the citizens of the state an opportunity to
- 10 fund future retirement savings needs, it is necessary that a
- 11 public trust be established in which moneys may be invested for
- 12 retirement.
- 2. As used in this chapter, unless the context otherwise
- 14 requires:
- 15 a. "Administrative fund" means the administrative fund
- 16 established under section 12K.4.
- 17 b. "Employer" means a person or entity engaged in a
- 18 business, industry, profession, trade, or other enterprise in
- 19 Iowa.
- 20 c. "Internal Revenue Code" means the same as defined in
- 21 section 422.3.
- 22 d. "Iowa retirement savings plan trust" or "trust" means the
- 23 trust created under section 12K.2.
- 24 e. "Participant" means an individual who has entered into a
- 25 participation agreement under this chapter to contribute to an
- 26 Iowa retirement savings plan.
- 27 f. "Participation agreement" means an agreement between a
- 28 participant and the trust entered into under this chapter.
- 29 g. "Program fund" means the program fund established under
- 30 section 12K.4.
- 31 Sec. 2. NEW SECTION. 12K.2 Creation of the Iowa retirement
- 32 savings plan trust.
- 33 An Iowa retirement savings plan trust as allowed by the
- 34 Internal Revenue Code is created for the purpose of helping
- 35 Iowans save for retirement. The treasurer of state is the

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- 1 trustee of the trust, and has all powers necessary to carry out
- 2 and effectuate the purposes, objectives, and provisions of this
- 3 chapter pertaining to the trust, including the power to do all
- 4 of the following:
- 5 l. Make and enter into contracts necessary for the
- 6 administration of the trust.
- Enter into agreements with any financial institution,
- 8 the state, or any federal or other state agency, or other
- 9 entity as required to implement this chapter.
- 3. Carry out the duties and obligations of the trust
- 11 pursuant to this chapter.
- 4. Accept any grants, gifts, legislative appropriations,
- 13 and other moneys from the state, any unit of federal, state, or
- 14 local government, or any other person, firm, partnership, or
- 15 corporation which the treasurer of state shall deposit into the
- 16 administrative fund or the program fund.
- 17 5. Carry out studies and projections so the treasurer of
- 18 state may advise participants regarding present and estimated
- 19 future retirement needs and levels of financial participation
- 20 in the trust required in order to enable participants to
- 21 achieve their retirement funding objectives.
- 22 6. Participate in any federal, state, or local governmental
- 23 program for the benefit of the trust.
- 7. Procure insurance against any loss in connection with the
- 25 property, assets, or activities of the trust.
- 26 8. Enter into agreements with participants and employers.
- 27 9. Make distributions and refunds to participants pursuant
- 28 to participation agreements as prescribed by the Internal
- 29 Revenue Code.
- 30 10. Invest moneys from the program fund in any investments
- 31 which are determined by the treasurer of state to be
- 32 appropriate.
- 33 ll. Engage investment advisors, if necessary, to assist in
- 34 the investment of trust assets.
- 35 12. Contract for goods and services and engage personnel

- 1 as necessary, including consultants, actuaries, managers,
- 2 legal counsel, and auditors for the purpose of rendering
- 3 professional, managerial, and technical assistance and advice
- 4 to the treasurer of state regarding trust administration and
- 5 operation.
- 6 13. Establish, impose, and collect administrative fees
- 7 and charges in connection with transactions of the trust, and
- 8 provide for reasonable service charges, including penalties for
- 9 cancellations and late payments with respect to participation
- 10 agreements.
- 11 14. Administer the funds of the trust.
- 12 15. Adopt rules pursuant to chapter 17A for the
- 13 administration of the trust.
- 14 Sec. 3. NEW SECTION. 12K.3 Limitation of liability.
- 15 The trust, the treasurer of state, and the state of Iowa may
- 16 not guarantee any rate of return or any interest rate on any
- 17 contribution to the trust. The trust, treasurer of state, and
- 18 the state of Iowa are not liable for any loss incurred by any
- 19 person as a result of participating in the trust.
- 20 Sec. 4. NEW SECTION. 12K.4 Program and administrative funds
- 21 investment and payments.
- 22 1. The treasurer of state shall segregate moneys received
- 23 by the trust into two funds: the program fund and the
- 24 administrative fund.
- 25 2. All moneys paid by participants in connection with
- 26 participation agreements shall be deposited as received into
- 27 separate accounts within the program fund.
- 28 3. Contributions to the trust made by participants may only
- 29 be made in the form of cash.
- 30 Sec. 5. NEW SECTION. 12K.5 Cancellation of agreements.
- 31 A participant may cancel a participation agreement at will.
- 32 Upon cancellation of a participation agreement, a participant
- 33 shall be entitled to the return of the participant's account
- 34 balance subject to penalties prescribed by the Internal Revenue
- 35 Code.

- 1 Sec. 6. NEW SECTION. 12K.6 Annual audited financial report
- 2 to governor and general assembly.
- The treasurer of state shall submit an annual audited
- 4 financial report, prepared in accordance with generally
- 5 accepted accounting principles, on the operations of the trust
- 6 by January 1 to the governor and the general assembly.
- 7 2. The annual audit shall be made either by the auditor
- 8 of state or by an independent certified public accountant
- 9 designated by the auditor of state and shall include direct and
- 10 indirect costs attributable to the use of outside consultants,
- 11 independent contractors, and any other persons who are not
- 12 state employees.
- 3. The annual audit shall be supplemented by all of the
- 14 following information prepared by the treasurer of state:
- 15 a. Any related studies or evaluations prepared in the
- 16 preceding year.
- 17 b. A summary of the benefits provided by the trust including
- 18 the number of participants in the trust.
- 19 c. Any other information which is relevant in order to make
- 20 a full, fair, and effective disclosure of the operations of the
- 21 trust.
- 22 Sec. 7. NEW SECTION. 12K.7 Tax considerations.
- 23 For federal tax purposes, the Iowa retirement savings plan
- 24 trust shall conform to the requirements established by the
- 25 Internal Revenue Code to be able to operate as a retirement
- 26 plan. The plan may conform to the requirements under section
- 27 401(a), section 408, or another section of the Internal Revenue
- 28 Code which allows Iowans the best retirement option under the
- 29 trust as determined by the treasurer of state.
- 30 Sec. 8. NEW SECTION. 12K.8 Property rights to assets in
- 31 trust.
- The assets of the trust shall at all times be preserved,
- 33 invested, and expended solely and only for the purposes of the
- 34 trust and shall be held in trust for the participants.
- 35 2. No property rights in the trust shall exist in favor of

- 1 the state.
- 2 3. The assets of the trust shall not be transferred or used
- 3 by the state for any purposes other than the purposes of the
- 4 trust.
- 5 Sec. 9. NEW SECTION. 12K.9 Construction.
- 6 This chapter shall be liberally construed to effectuate its 7 purpose.
- 8 Sec. 10. TREASURER OF STATE IOWA RETIREMENT SAVINGS PLAN
- 9 TRUST APPROPRIATION. There is appropriated from the general
- 10 fund of the state to the treasurer of state for the fiscal year
- 11 beginning July 1, 2018, and ending June 30, 2019, the following
- 12 amount, or so much thereof as is necessary, to be used for the
- 13 purposes designated:
- 14 For establishing and managing an Iowa retirement savings
- 15 plan trust, including salaries, support, maintenance, and
- 16 miscellaneous purposes:
- 17 \$ 500,000
- 18 Notwithstanding section 8.33, moneys appropriated in this
- 19 section that remain unencumbered or unobligated at the close of
- 20 the fiscal year shall not revert but shall remain available for
- 21 expenditure for the purposes designated until the close of the
- 22 fiscal year that begins July 1, 2019.
- 23 Sec. 11. CONTINGENT IMPLEMENTATION PROVISION. The
- 24 treasurer of state shall provide that when chapter 12K takes
- 25 effect, individuals may begin making contributions to the Iowa
- 26 retirement savings plan trust, as created by section 12K.2, as
- 27 enacted in this Act, no earlier than July 1, 2020.
- 28 Sec. 12. CONTINGENT EFFECTIVE DATE.
- 29 1. This Act takes effect, but in no event earlier than
- 30 July 1, 2019, on the date that the treasurer of state notifies
- 31 the Code editor that both of the following contingencies have
- 32 occurred:
- 33 a. An amount of no less than five hundred thousand dollars
- 34 has been appropriated to the treasurer of state for the purpose
- 35 of establishing and managing an Iowa retirement savings plan

1 trust.

- 2 b. The treasurer of state has determined, at the sole
- 3 discretion of the treasurer of state, that establishing an Iowa
- 4 retirement savings plan trust is feasible and that applicable
- 5 federal requirements make establishing a private retirement
- 6 plan favorable for Iowans contributing to the trust.
- 7 2. The treasurer of state shall notify the Code editor in
- 8 writing whether the contingencies in subsection 1 have occurred
- 9 or will not occur.

10 EXPLANATION

- 11 The inclusion of this explanation does not constitute agreement with
- the explanation's substance by the members of the general assembly.
- 13 This bill creates the Iowa retirement savings plan trust
- 14 under the office of treasurer of state for the purpose of
- 15 helping Iowans save for retirement. The bill provides that
- 16 the trust be operated so that it meets the requirements of a
- 17 retirement plan as provided by the Internal Revenue Code.
- 18 The treasurer of state is the trustee of the trust and has
- 19 numerous powers, as specified in the bill, for the purpose of
- 20 carrying out the purpose of the trust. Powers granted the
- 21 treasurer of state to effectuate the purpose of the trust
- 22 include entering into agreements with trust participants and
- 23 employers, investing moneys in the trust, and entering into any
- 24 agreements or contracts necessary to carry out the purposes of
- 25 the trust.
- 26 The bill provides that the state, the treasurer of state,
- 27 and the trust may not guarantee any rate of return on any
- 28 contributions to the trust and are not liable for any loss
- 29 incurred by any person as a result of participating in the
- 30 trust. The bill requires the treasurer of state to submit
- 31 to the governor and the general assembly an annual audited
- 32 financial report on the operations of the trust.
- The bill provides an appropriation to the treasurer of state
- 34 for FY 2018-2019 for the purposes of establishing and managing
- 35 the Iowa retirement savings plan trust.

- 1 The bill provides that when the bill takes effect, the
- 2 treasurer of state shall not allow individuals to make
- 3 contributions to the trust earlier than July 1, 2020.
- 4 The bill provides that the bill takes effect no earlier
- 5 than July 1, 2019, and only on the date the treasurer of
- 6 state notifies the Code editor, in writing, that no less than
- 7 \$500,000 has been appropriated to the treasurer of state
- 8 for the purpose of the bill and that establishing an Iowa
- 9 retirement savings plan trust is feasible and that applicable
- 10 federal requirements make establishing the trust favorable for
- ll Iowans contributing to the trust.